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Central Intelligence Agency



Washington, D.C. 20505

Executive Registry

85- 4138/2

Comptroller
Central Intelligence Agency
Washington, D.C. 20505

23 DEC 1985

NOTE FOR: Executive Secretary

SUBJECT: OMB Bulletins

CIA is exempt from OMB Bulletin 86-3 ("Grace Commission") and the report on Section 309 of the Defense Production Act of 1984.

No written response is necessary.



Deputy Comptroller

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✓ L-299
L-300A

EXECUTIVE SECRETARY
ROUTING SLIP

TO:

		ACTION	INFO	DATE	INITIAL
1	DCI				
2	DDCI				
3	EXDIR		X		
4	D/ICS				
5	DDI				
6	DDA		X		
7	DDO				
8	DDS&T				
9	Chm/NIC				
10	GC				
11	IG				
12	Compt	X			
13	D/OLL				
14	D/PAO				
15	D/PERS				
16	VC/NIC				
17	DER				
18					
19					
20					
21					
22					
SUSPENSE		20 Dec 85 Date			

Remarks

To#12: Please prepare appropriate response.

Executive Secretary

13 Dec 85

Date

3637 (10-81)

STAT



EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
WASHINGTON, D.C. 20503
December 3, 1985

Executive Registry

85- 4138/1

BULLETIN NO. 86- 3

TO THE HEADS OF EXECUTIVE DEPARTMENTS AND ESTABLISHMENTS

SUBJECT: Information for a Report on the Status of Recommendations made by the President's Private Sector Survey on Cost Control (PPSSCC)

1. Purpose. This Bulletin provides instructions for the submission of information on the status of the recommendations made by the President's Private Sector Survey on Cost Control (also known as the "Grace Commission").

The information will be used to prepare a report on Grace Commission results that will be included in the Management Report to the Congress, which will accompany the President's 1987 Budget.

2. Background. Over the past two years, OMB, affected departments and agencies, and the White House's Office of Cabinet Affairs (OCA) have been reviewing the recommendations in the 47 reports issued by the PPSSCC. The OCA reviews are now complete and a final report was given to the President by the Domestic Policy Council on October 28, 1985.

The President, in a Rose Garden ceremony, stated that 83% of PPSSCC's 2,478 recommendations were accepted and are being implemented, were proposed for implementation in the 1986 Budget or would be proposed for implementation in the 1987 Budget. He stated that the Administration would continue to look at the remaining recommendations listed as "deferred" and would attempt to adopt some of them in the future. Since the OCA review has been completed, the President noted that OMB would henceforth take over the monitoring of the status of all the recommendations and would issue periodic reports on progress.

Section 2903 of the Deficit Reduction Act of 1984 required that the President transmit a report with the 1986 Budget on the status of the cost savings that had resulted or would result from management improvement recommendations. The Management Report that accompanied the 1986 Budget included an Appendix B, which provided a report on the recommendations of the Grace Commission.

The information gathered under this Bulletin will be used to provide the first of the periodic reports the President directed be made. The report will probably be similar in nature to the report of last year and will be part of the FY 1987 Management Report. Information is needed to reflect changes in the status of issues, actions on issues proposed in the 1986 Budget, overall



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progress toward implementation of the recommendations, and revised outlay savings estimates.

3. Responsibilities. Attachment A contains a listing of issues and sub-issues for which each agency is responsible. Where an issue affects more than one agency and the individual agencies affected are known, the issue is listed under each affected agency. Where an issue affects multiple agencies but no determination of individual agency effect has been made, the issue is listed under a lead agency and that agency is responsible for reporting on a government-wide basis for that issue.

4. Material required. Two copies of a PPSSCC Status Report Worksheet for each PPSSCC issue for which each agency is responsible will be provided by OMB under a separate cover. These worksheets contain information centrally available on each of the issues. Agencies will update this information either by writing in new information or revising information provided on the worksheet.

Substitute worksheets in formats different from the worksheets provided will not be accepted. Specific instructions for providing the required information are contained in Attachment B.

Agencies should take special care to make sure that the information submitted is consistent with decisions reflected in the President's 1987 Budget.

5. Timing. Agencies are required to complete or revise these worksheets and submit them to OMB no later than December 20, 1985. If no worksheets are received by that date, it will be assumed that the current data are correct and agencies should be prepared to justify the current data reflected on the worksheets provided by OMB.

6. Inquiries. Inquiries on this Bulletin should be directed to your OMB representative.

James C. Baker III
Director

Attachments

Attachment A
Bulletin No. 86-3

PPSSCC ISSUE RESPONSIBILITY LIST

Notes: Duplicate issues are not listed. Issues affecting multiple agencies are listed under each agency affected, where known.

Government Printing Office CCE 13B

Domestic Policy Council

BANK 40	FMS 04	FMS 09	PROC 15
FF 01	FMS 05	FMS 10	PROC 19
FMS 01	FMS 06	FSP 01	PROC 20
FMS 02	FMS 07	PRIVAT01	PROC 21
FMS 03	FMS 08	PROC 02A	PROC 22

Council/Office on Environmental Quality

CONST 01	CONST 02	CONST 03	CONST 04	CONST 05
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Office of Management and Budget

ADP 01	ADP 18	EX 01	INFO G04	PPAV 06
ADP 02	ASSET 12	EX 06	INFO G05	PPAV 07
ADP 03	ASSET 13	FF 06	INS 14	PROC 01
ADP 05A	ASSET 16	FMFG 01	PERS 16B	PROC 02B
ADP 06A	ASSET 17	FMFG 02	PPAV 01	PROC 05
ADP 06B	ASSET 21	FMFG 03	PPAV 02	PROC 12
ADP 07	ASSET 23	INFO G01	PPAV 03	PROC 14
ADP 15	CCE 13C	INFO G02	PPAV 04	USER 01
	CCE 16	INFO G03	PPAV 05	USER 17

Office of Science and Technology Policy

RAD 04	RAD 05	RAD 06
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Agency for International Development

EX 01	STATE 06B	STATE 07	STATE 08	STATE 09
STATE 06A	STATE 06C			

Overseas Private Investment Corporation

INS 01	INS 02
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Department of Agriculture

ADP 04	INS 06	USDA 15	USDA 31	USDA 48
ADP 06A	INS 07	USDA 16	USDA 32	USDA 49
ADP 06B	INS 08	USDA 17	USDA 33	USDA 50
ASSET 05	INS 15	USDA 18	USDA 34	USDA 51
ASSET 11	PPAV 01	USDA 19	USDA 35	USDA 52
ASSET 14	USDA 01	USDA 20	USDA 36	USDA 53
ASSET 15	USDA 03	USDA 21	USDA 37	USDA 54
ASSET 18	USDA 04	USDA 22	USDA 39	USDA 55
ASSET 20	USDA 05	USDA 23	USDA 40	USDA 56
ASSET 21	USDA 06	USDA 24	USDA 41	USDA 57
CCE 08A	USDA 09	USDA 26	USDA 42	USDA 58
CCE 08B	USDA 10	USDA 27	USDA 43	USER 03
EX 01	USDA 11	USDA 28	USDA 45	USER 09
EX 08	USDA 12	USDA 29	USDA 46	USER 11
FF 02	USDA 14	USDA 30	USDA 47	USER 12
FF 03				

Department of Commerce

ADP 09	COMM 01	COMM 04	COMM 09	COMM 12
CCE 06A	COMM 02	COMM 06	COMM 10	EX 01
CCE 06B	COMM 03	COMM 07	COMM 11	

Department of Defense--Military

ARMY 01	EX 09	NAVY 11A	OSD 18	PROC 07
ARMY 02	EX 10	NAVY 11B	OSD 19	PROC 08
ARMY 03	EX 11	NAVY 12	OSD 20	PROC 09
ARMY 04	FF 02	NAVY 13	OSD 22	PROC 16
ARMY 05	FF 05	NAVY 14	OSD 25	PROP 07B
ARMY 06	FRS 01B	NAVY 15	OSD 26	PROP 10
ARMY 08	FRS 03B	NAVY 16	OSD 27	RAD 01
ARMY 09	FRS 04B	OSD 01	OSD 28	RAD 02A
ARMY 10	FRS 05B	OSD 02	OSD 29	RAD 03
ARMY 11	FRS 06B	OSD 03	OSD 30	USAF 01
ARMY 12	FRS 07B	OSD 04	OSD 31	USAF 03
ARMY 13	FRS 08B	OSD 05	OSD 33	USAF 04
ARMY 14	FRS 09B	OSD 06	OSD 34	USAF 06
ARMY 15	HOSP 01	OSD 08	OSD 35	USAF 07
ARMY 16	HOSP 10	OSD 09	OSD 36	USAF 08
ARMY 17	HOSP 11	OSD 10	OSD 37	USAF 10
ARMY 18	NAVY 03	OSD 11	OSD 38	USAF 11
ARMY 20	NAVY 04	OSD 12	OSD 39	USAF 12
ASSET 01	NAVY 05	OSD 13	PPAV 01	USAF 13
EX 01	NAVY 06	OSD 14	PRIVAT05	USAF 20
EX 03	NAVY 07	OSD 15	PROC 03	USAF 22
EX 04	NAVY 09	OSD 16	PROC 04	USER 10
EX 07	NAVY 10	OSD 17	PROC 06	PROC 07

Corps of Engineers--Civil

ARMY 21	EX 01	USER 02	USER 19	USER 20
CONST 14				

Department of Education

ASSET 19	ED 02	ED 04	ED 07	ED 09
CCE 10	ED 03	ED 06	ED 08	EX 01
ED 01				

Department of Energy

ADP 04	DOE 06	DOE 11	DOE 17	LISAB 03
ASSET 15	DOE 07A	DOE 12	DOE 18	PRIVAT02
DOE 01	DOE 07B	DOE 14	DOE 20A	PROP 02
DOE 02	DOE 08	DOE 15	DOE 20B	USER 15A
DOE 03	DOE 09	DOE 16	EX 01	USER 15B
DOE 05	DOE 10			

Department of Health and Human Services

ADP 04	HCFA 04	HHS 07	PHS 03	SSA 01
ADP 05B	HCFA 05A	HOSP 12A	PHS 04	SSA 02
ADP 06A	HCFA 06	HOSP 12B	PHS 05	SSA 03
ADP 06B	HCFA 07	LISAB 01	PHS 06	SSA 04
BANK 16	HCFA 08	LISAB 02	PHS 07A	SSA 05
CCE 15	HHS 02	LISAB 03	PHS 07B	SSA 06
EX 01	HHS 03	LISAB 06	PHS 08A	SSA 07
FHCC 01	HHS 04	LISAB 07	PHS 08B	SSA 08
HCFA 01	HHS 05	LISAB 09	PHS 09	SSA 09
HCFA 02	HHS 06A	PHS 01	PHS 10	SSA 10A
HCFA 03	HHS 06B	PHS 02	PRIVAT09	SSA 10B

Department of Housing and Urban Development

ASSET 15	BANK 36	HUD 04	HUD 09	INS 12
ASSET 20	BANK 37	HUD 05	HUD 10	INS 13
ASSET 22	EX 01	HUD 06	INS 09	LISAB 03
ASSET 30	HUD 01	HUD 07	INS 10	USER 13
BANK 35	HUD 02	HUD 08	INS 11	

Department of the Interior

ADP 04	CCE 03D	CONST 12	INT 02B	INT 08
ADP 06A	CCE 03E	CONST 16	INT 03	LAND 01
ADP 06B	CCE 03F	EX 01	INT 05A	PPAV 01
CCE 03A	CONST 06	INT 01A	INT 05B	PROP 03A
CCE 03B	CONST 07	INT 01B	INT 06A	USER 04A
CCE 03C	CONST 08	INT 02A	INT 06B	USER 04B

Department of Justice

CCE 09	JUST 02	JUST 06	JUST 08	JUST 10
EX 01	JUST 04	JUST 07	JUST 09	LAND 02
JUST 01	JUST 05			

Department of Labor

ADP 04	BANK 05	LABOR 02	LABOR 09	TTM 01B
ADP 05B	BANK 13	LABOR 03	LABOR 10	TTM 02A
ADP 06A	CCE 05A	LABOR 04	LABOR 11	WSL 01A
ADP 06B	CCE 05B	LABOR 05	LABOR 14A	WSL 01B
BANK 01	EX 01	LABOR 06A	LABOR 14B	WSL 02
BANK 02	LABOR 01A	LABOR 06B	PROP 02	WSL 03A
BANK 03	LABOR 01B	LABOR 08	PROP 04	WSL 03B
BANK 04				

Department of State

EX 01	STATE 01A	STATE 02	STATE 05A	STATE 05B
EX 07	STATE 01B	STATE 03		

Department of Transportation

ADP 04	CONST 13	DOT 07	DOT 13	DOT 20B
CAB 01	DOT 03	DOT 08	DOT 14	DOT 21
CAB 02	DOT 04A	DOT 09A	DOT 15	DOT 22A
CAB 03	DOT 04A	DOT 09B	DOT 16	DOT 22B
CAB 04	DOT 04B	DOT 10A	DOT 17	EX 01
CCE 02A	DOT 04C	DOT 10B	DOT 18	PPAV 01
CCE 02B	DOT 05	DOT 11	DOT 19	PRIVAT06
CONST 09	DOT 06	DOT 12	DOT 20A	USER 21

Department of the Treasury

ADP 04	ASSET 07	ASSET 35	TREAS 03	TREAS 14
ADP 05B	ASSET 08	BANK 27	TREAS 04A	TREAS 15A
ADP 05B	ASSET 09	BANK 28	TREAS 04B	TREAS 15B
ADP 17A	ASSET 10	BANK 29	TREAS 05	TREAS 16A
ADP 17B	ASSET 24	BANK 30	TREAS 06	TREAS 16B
ASSET 02A	ASSET 25	BANK 31	TREAS 07A	TREAS 17
ASSET 02B	ASSET 26	BANK 41	TREAS 07B	TREAS 18
ASSET 03B	ASSET 27	CCE 07	TREAS 07C	TREAS 19
ASSET 03C	ASSET 28	EX 01	TREAS 08	TREAS 20
ASSET 03D	ASSET 29	EX 02	TREAS 09	TREAS 21A
ASSET 04A	ASSET 31	FMFG 04	TREAS 10	TREAS 21B
ASSET 04B	ASSET 32	TREAS 01A	TREAS 11	TREAS 22
ASSET 04C	ASSET 33	TREAS 01B	TREAS 12	TREAS 23
ASSET 06	ASSET 34	TREAS 02	TREAS 13	USER 18

Environmental Protection Agency

ADP 04	CONST 11	EPA 02	EPA 05	EPA 10
ADP 05B	CONST 15	EPA 03	EPA 06	EPA 11
ADP 06A	CONST 20	EPA 04A	EPA 07	EPA 12
ADP 06B	CONST 22	EPA 04B	EPA 08	EX 01
CCE 11	EPA 01	EPA 04C	EPA 09	

General Services Administration

ADP 04	CONST 19	LAND 02	PROP 05B	TTM 01A
ADP 06A	CONST 21	PRIVAT07	PROP 06	TTM 01B
ADP 06B	CONST 23	PROP 01	PROP 07A	TTM 02A
CCE 12A	EX 01	PROP 02	PROP 08A	TTM 02B
CCE 12B	EX 05	PROP 03B	PROP 08B	TTM 03
CONST 18	FF 04	PROP 05A	PROP 09	TTM 04

National Aeronautics and Space Administration

ADP 04	ADP 06B	PRIVAT03	RAD 02A	RAD 03
ADP 06A	EX 01	RAD 01	RAD 02B	RAD 07

Office of Personnel Management

EX 01	FRS 08A	PERS 04	PERS 08B	PERS 14
FRS 01A	FRS 09A	PERS 05A	PERS 09	PERS 15
FRS 02	LABOR 07	PERS 05B	PERS 10	PERS 16A
FRS 03A	PERS 02A	PERS 06A	PERS 11A	PERS 17
FRS 04A	PERS 02B	PERS 06B	PERS 11B	PERS 18A
FRS 05A	PERS 02C	PERS 07A	PERS 11C	PERS 18B
FRS 06A	PERS 02D	PERS 07B	PERS 12	PPAV 01
FRS 07A	PERS 03	PERS 08A	PERS 13	

Small Business Administration

ASSET 11	EX 01	SBA 03A	SBA 06	SBA 10
ASSET 15	SBA 01A	SBA 03B	SBA 07	SBA 11
ASSET 18	SBA 01B	SBA 04	SBA 08	SBA 12A
ASSET 20	SBA 01C	SBA 05A	SBA 09	SBA 12B
ASSET 21	SBA 02	SBA 05B		

Veterans Administration

ASSET 20	HOSP 04A	HOSP 07	HOSP 12C	VA 04
CCE 14	HOSP 04B	HOSP 08	HOSP 13A	VA 05
EX 01	HOSP 05A	HOSP 09	HOSP 13B	VA 06
HOSP 02A	HOSP 05B	HOSP 12A	VA 01	VA 07
HOSP 02B	HOSP 06	HOSP 12B	VA 02	VA 08

ACTION

HHS 01

Commodity Futures Trading Commission

CFTC 01 CFTC 02

Consumer Product Safety Commission

CPSC 01A	CPSC 02	CPSC03B	CPSC 04A	CPSC 04B
CPSC 01B	CPSC 03A			

Export-Import Bank of the United States

ASSET 14 BANK 06 BANK 07 BANK 08 BANK 09
ASSET 15

Farm Credit Administration

BANK 38 BANK 39

Federal Communications Commission

FCC 01 FCC 02 FCC 03 FCC 04

Federal Deposit Insurance Corporation

BANK 32 BANK 33

Federal Emergency Management Agency

CONST 10 FEMA 01 FEMA 03 INS 03 INS 05
EX 01 FEMA 02 FEMA 04 INS 04

Federal Home Loan Bank Board

BANK 19 BANK 22 BANK 32 BANK 33 BANK 34
BANK 20

Federal Maritime Commission

FMC 01 FMC 02 FMC 03 FMC 04 FMC 05

Federal Trade Commission

FTC 02 FTC 03 FTC 04 FTC 05 FTC 06

Interstate Commerce Commission

ICC 01 ICC 03 ICC 04 ICC 05 ICC 06
ICC 02

National Archives and Records Administration

EX 01 LAND 03

National Credit Union Administration

ASSET 11 BANK 24 BANK 25 BANK 32 BANK 33
BANK 23

Nuclear Regulatory Commission

DOE 21

Occupational Safety and Health Review Commission

OSHRC 01 OSHRC 02 OSHRC 03

Postal Service

USPS 01	USPS 09	USPS 17	USPS 25	USPS 33
USPS 02	USPS 10	USPS 18	USPS 26	USPS 34
USPS 03	USPS 11	USPS 19	USPS 27	USPS 35
USPS 04	USPS 12	USPS 20	USPS 28	USPS 36
USPS 05	USPS 13	USPS 21	USPS 29	USPS 37
USPS 06	USPS 14	USPS 22	USPS 30	USPS 38
USPS 07	USPS 15	USPS 23	USPS 31	USPS 39
USPS 08	USPS 16	USPS 24	USPS 32	

Railroad Retirement Board

BANK 10	BANK 12	BANK 15	BANK 17	BANK 18
BANK 11	BANK 14			

Tennessee Valley Authority

ASSET 11	TVA 02	TVA 04	TVA 06	TVA 08
TVA 01	TVA 03	TVA 05	TVA 07	

United States Information Agency

EX 01	STATE 10
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Attachment B
Bulletin No. 86-3

Instructions on Completing or Revising the PPSSCC
Status Report Worksheets

Each PPSSCC Status Report Worksheet provided by OMB will be in the format of the attached exhibit:

- A. The first section of the PPSSCC Status Report Worksheet will contain information identifying the issue or sub-issue to which the worksheet pertains. AGENCIES SHOULD NOT REVISE THE INFORMATION PROVIDED BY OMB. The following is an explanation of the information provided by OMB on the worksheet.

TASK FORCE REPORT. The title of the PPSSCC task force report will be provided by OMB.

RESPONSIBLE AGENCY. The name of the agency responsible for submitting information to OMB on the issue or sub-issue covered by the worksheet will be specified by OMB.

ISSUE. The PPSSCC made 2478 recommendations associated with 784 explicit issues. A separate worksheet will be provided:

- at the "issue" level when a single decision is made for all the recommendations within an issue; or
- at the sub-issue level when a single decision is made for a single recommendation or group of recommendations that is significantly different from decisions made for other recommendations within the issue.

No worksheets will be provided for issues that have been identified by the PPSSCC as duplicative or for compendium issues.

Worksheets will be provided for all other issues and sub-issues, including those previously reported as implemented in 1985 or prior budgets, and those where no savings were identified by the PPSSCC.

Issues and sub-issues will be identified using the same 9 character numbering system used in the OMB Bulletin No. 84-18 update last year, the 1986 Management Report to Congress, and the more recent OCA reviews. The 9 character numbering system is comprised of a 2-6 character report identifier and preceded by a dash (-), a 2 digit

issue number, and, if necessary, a one character sub-issue identifier (e.g. "TREAS 13", "HUD 03", "ADP 06B").

3-year PPSSCC Issue Total, Dollar Savings (\$M). The 3-year unduplicated savings claimed by the PPSSCC in millions of dollars for the issue or sub-issue will be provided by OMB.

Recommendations in this issue. The number of the specific recommendations covered by this worksheet will be provided. Two numbers separated by a dash (e.g. 1-5) indicates a range of covered recommendations. Numbers separated by a comma (e.g. 1,2) indicate specific recommendations.

AGENCIES SHOULD FILL IN THE INFORMATION SPECIFIED BELOW.

Agency Contact and Phone. Enter the name and telephone number of the person in the agency to whom questions regarding the information in the following sections of the worksheet should be directed.

AGENCIES SHOULD NOT FILL IN THE FOLLOWING LINES.

OMB Contact and Phone. OMB will fill in the information.

B. ISSUE STATUS.

The second section of the PPSSCC Status Report Worksheet provides the status to which the issue has been assigned.

Please review the assigned category to ensure that the category checked on the worksheet is correct.

All issues must be assigned to one, and only one of the seven categories in accordance with the following guidelines:

1. In 1985 or prior budgets. This group includes all issues accepted before and during the period that the PPSSCC was drafting the reports, as well as those proposals accepted and reflected in the 1985 Budget or previous budgets, regardless of the year(s) in which the savings would be realized. Normally there should be no additions or deletions to the issues assigned to this category. Fully explain any changes made by the agency in the "EXPLANATION/COMMENTS" section of the worksheet.
2. Proposed in the 1986 Budget. This group includes issues proposed for implementation and/or put into effect either by law or administrative process in 1986. Agencies will not reclassify issues in this group to other categories. Instead, agencies will indicate the disposition of each of these issues in the next section under the heading "ACTION on issues proposed in the 1986 Budget".

3. To be proposed in the 1987 Budget. This category includes issues not previously accepted (i.e. those previously reported as under further study or review) that are to be proposed for adoption in or with the 1987 Budget for the first time.

This category should not include issues previously proposed in the 1986 Budget but repropoed in the 1987 Budget. Such issues should remain in category 2 with a check on the line, "To be repropoed in 1987", in the "ACTION on issues proposed in the 1986 Budget" section.

4. Under study or pilot test. Issues included in this category (a) that were previously reported as under further study or review, and (b) are now either actively being tested or are under some type of pilot study by the agencies involved. No further information is required for this category.
5. Inconsistent with Administration policy positions. This category contains issues that (a) were previously reported as under further study or review and (b) are now characterized as "deferred" because they are not consistent with previous policy positions taken by the Administration. No further information is required for issues in this category.
6. Politically unobtainable. Issues included in this category contain issues that (a) were previously reported under further review and (b) are now characterized as "deferred" because they do not appear to be legislatively feasible at the present time. No further information is required for this category.

This category should not include issues previously proposed in the 1986 Budget but "Rejected by the Congress". Such issues should remain in Category 2, with a check on the line, "Rejected by the Congress," in the "ACTION on issues proposed in the 1986 Budget" section.

7. Inconsistent with approved departmental program and policies. This category contains issues that (a) were previously reported as under further study or review, (b) are now characterized as deferred because they are programmatically infeasible, and (c) they do not fit into the preceding categories. No further information is required for this category.

C. ACTION on issues proposed in the 1986 Budget.

The third section of the PPSSCC Status Report Worksheet provides additional information on the status of only those issues proposed in the 1986 Budget.

Check one of the following only if category #2 in the "Issue Status" section was checked.

- a. Agreed to by the Congress - Enter a check on this line if the Congress has not blocked the implementation of the recommendations in this issue. This includes explicit agreement by Congress, for example, by enacting substantive legislation (in which case the section on "Substantive Legislation Required" should specify the quarter and year of enactment), or implicit agreement, for example, by enacting reduced appropriation requests or not overturning deferrals.
- b. Rejected by the Congress. Enter a check on this line if the Congress has enacted blocking or limiting provisions (in appropriations or other laws) to prevent Executive action necessary to carry out the recommendation.
- c. Pending before the Congress - Enter a check on this line if there is a proposal still pending before the Congress.
- d. To be repropoed in 1987 - Enter a check on this line if the issue is to be repropoed for adoption in or with the President's FY 1987 Budget.

D. SUBSTANTIVE LEGISLATION Required.

The fourth section of the PPSSCC Status Report Worksheet provides information on whether or not substantive legislation is required to carry out the recommendations for those issues that have been proposed or will be proposed.

This section will cover only issues for which issue status categories 1, 2, or 3 have been checked. If substantive legislation is required to implement the issue or sub-issue, enter the word "YES". If "YES", then enter both the fiscal year quarter it was or will be transmitted to the Congress and the fiscal quarter passage is anticipated or occurred.

Submission and Enactment. To indicate fiscal year quarter use the following numbering system. For the quarter enter:

- "1" for the first quarter of the fiscal year (i.e., October 1st through December 31st);
- "2" for the second fiscal quarter (i.e. January 1st through March 31st);
- "3" for the third quarter (i.e., April 1st through June 30th); and
- "4" for the fourth quarter (i.e., July 1st through September 30th).

For the fiscal year, enter the last 2 digits of the fiscal year. For example, 3-86 indicates the period April 1st through June 30th of fiscal year 1986.

E. IMPLEMENTATION Schedule.

The fifth section of the Worksheet provides the schedule on which the recommendations are to be or have been carried out as indicated below.

This section presents the quarter and fiscal year implementation of the issue started or will start, as well as the fiscal year quarter that implementation is projected to be completed.

Start and Completion. Use the numbering system indicated above for the "Start" and "Completion" entries. Also, for the "completion" entry, the term "continuing" may be used for on-going items.

If the worksheet provides start and completion dates, agency revisions of this section must be accompanied by explanatory comments.

If the worksheet does not provide start or completion dates, enter the required information if one of the following applies:

- The issue status is category 1, in the 1985 or prior budgets.
- The issue status is category 3, to be proposed in the 1987 Budget.
- The issue status is category 2, proposed in the 1986 Budget and the action on the issue is:
 - o Agreed to by the Congress,
 - o Pending before the Congress, or
 - o To be proposed in the 1987 Budget.

F. ACCOUNT DETAIL SAVINGS INFORMATION.

The sixth section of the worksheet provides savings information that will be used in preparing tables for the Management Report that will accompany the 1987 Budget.

This section should be carefully reviewed and information provided in accordance with the following instructions.

The PPSSCC reports identify cost reduction measures as savings, revenue enhancements, or cash accelerations. However, the savings estimates announced by the PPSSCC are a combination of only savings estimates and revenue enhancements. Cash accelerations were excluded since they represent a compressed timeframe for the collection of receipts rather than a change in total receipts collected over a longer period.

For data submissions under this Bulletin, (as in Bulletin 84-18) no distinction will be made between savings and revenue enhancements other than whether the issue will result or has resulted in a reduction in outlays or an increase in receipts levels. Do not report information on cash accelerations.

The accounts listed are those previously identified by the agencies as affected by the PPSSCC issue. Where the effect has been previously reported at an aggregate level, the aggregate is listed.

Savings should be allocated to the specific years and accounts on the worksheet. In cases where more than one account is involved, agencies will report separate savings estimates for each.

The account/aggregate list should be revised, where necessary, to identify as accurately as possible where the estimated savings will occur or have occurred.

Most recent agency savings estimate. The Worksheet provides the most recent savings estimate previously included in the 1986 Management Report on this line. Any new or revised savings estimated by the agency will be entered on the next line.

Revised or new savings estimate. Enter new or revised estimates calculated in accordance with the following instructions:

For issue status 1, in the 1985 or prior budgets, enter as outlay savings the additional outlays that would have occurred in fiscal years 1984-1986 if the issues had not been accepted.

For issue status 2, proposed in the 1986 Budget and if the action on the issue has been:

- a. Agreed to by the Congress. Enter as outlay savings the additional outlays that will have occurred in fiscal years 1986-1991 if the recommendation had not been adopted. Normally, this would be the same amounts submitted last year in response to OMB Bulletin No 84-18.

- b. Rejected by the Congress. Do not revise these amounts.
- c. Pending before the Congress. Enter as outlay savings the additional outlays that will have occurred in fiscal years 1986-1991 if the recommendations are not adopted. Normally this would be the same amounts plus (+) or minus (-) changes due slippage, if any, in the implementation schedule.
- d. To be repropose with the 1987 Budget. Enter as outlay savings the reductions to outlays for fiscal years 1987-1991 from the latest current services levels from those years consistent with the Mid-Session Review of the 1986 Budget for each account.

For issue status 3, to be proposed in the 1987 Budget, enter as savings the reductions to outlays for fiscal years 1987-1991 from the latest current services levels for those years consistent with the Mid-Session Review of the 1986 Budget for each account.

For issue status numbers 4 through 7, enter no savings.

Explanatory comments should be provided where necessary.

12/00/85

PPSSCC STATUS REPORT WORKSHEET for OMB Bulletin 86-##

XXX-0000 1

TASK FORCE REPORT: (report title)

RESPONSIBLE AGENCY: (agency title)

ISSUE: (issue #) (issue title)

3-Year PPSSCC Issue Total, Dollar Savings (\$M):

.0

Recommendations in this issue: (recommendation #s)

Agency Contact: _____

OMB (xxx) Contact: _____

Phone: _____

Phone: _____

ISSUE STATUS (check one only):

1. In the 1985 or prior budgets
2. Proposed in the 1986 Budget (update savings below)
3. To be proposed in the 1987 Budget (update savings below)
4. Under study or pilot test
5. Inconsistent with Administration policy positions
6. Politically unobtainable at this time
7. Inconsistent with approved departmental programs and policies

ACTION on issues proposed in the 1986 Budget: (if #2 under Issue Status is checked above, check one of these options)

- a. ☐ Agreed to by the Congress
- b. ☐ Rejected by the Congress
- c. ☐ Pending before the Congress
- d. ☐ To be repropoed in the 1987 Budget

SUBSTANTIVE LEGISLATION Required? ☐ Submission: ☐ Enactment: ☐ (enter FY quarter-year, eg. "3-86")

IMPLEMENTATION Schedule Start: ☐ Completion: ☐ (enter FY quarter-year, eg. "3-86")

ACCOUNT DETAIL SAVINGS INFORMATION
(outlays/receipts in tenths of millions)

Account ID	1984	1985	1986	1987	1988	1989	1990	1991
00-00-0000								

(account title)
00-00-0000 Most recent agency savings est.

Revised or new savings estimate _____

EXPLANATION/COMMENTS (attach additional sheet, if necessary):

Exhibit
Bulletin No. 86-3

EXECUTIVE SECRETARIAT

ROUTING SLIP

TO:

		ACTION	INFO	DATE	INITIAL
1	DCI		X		
2	DDCI				
3	EXDIR				
4	D/ICS				
5	DDI				
6	DDA		X		
7	DDO				
8	DDS&T				
9	Chm/NIC				
10	GC				
11	IG				
12	Compt		X		
13	D/OLL				
14	D/PAO				
15	VC/NIC				
16	<i>ER</i>				
17					
18					
19					
20					
21					
22					

SUSPENSE _____ Date _____

Remarks

STAT

Executive Secretary

25 OCT 85

Date

3637 (10-81)

L-299

THE WHITE HOUSE
WASHINGTON

Executive Registry
85-4138

October 24, 1985

85-3660

MEMORANDUM FOR THE DOMESTIC POLICY COUNCIL

FROM: JACK HALPERN
OFFICE OF CABINET AFFAIRS

SUBJECT: President's Private Sector Survey on Cost Control
(PPSSCC)

INTRODUCTION

The Administration has completed the review of all 2478 PPSSCC recommendations. Implementation decisions have been compiled on each. The presentation to the President and other members of the Domestic Policy Council on October 28 will outline those decisions, summarize the current implementation status and recommend responsibility for future monitoring and reporting.

BACKGROUND

In January, 1984, the PPSSCC, chaired by J. Peter Grace, submitted to the President 2478 recommendations for change within the Executive Branch. Three year savings of \$424.4 billion were projected with their implementation.

Between 1983 and September, 1985, the Executive Branch reviewed and evaluated all PPSSCC recommendations. A significant number have already been implemented or proposed in the FY 1986 Budget.

The President committed the Administration to a thorough evaluation of all recommendations, to maximum implementation of those consistent with Administration policy and sound management practice, and to a reporting of those actions.

All recommendations were assigned to the appropriate department or agency for initial review and implementation decision. The department and agency positions were shared with the White House at a series of reviews chaired by the Cabinet Secretary. The Cabinet Council on Management and Administration, and later the Domestic Policy Council have coordinated the final reviews.

RESULTS

- o Each PPSSCC recommendation and its associated three year PPSSCC dollar savings have now been placed in one of four categories:
 - Adopted: FY 1985 or Prior Budgets
 - Proposed: FY 1986 Budget
 - To Be Proposed: FY 1987 Budget
 - Deferred.

-2-

- o Deferred recommendations are those for which implementation is not proposed at this time, but which will be reconsidered later. A significant amount of dollar savings associated with the deferrals is concentrated in a few areas recommendations.
- o Implementation progress is being monitored for recommendations adopted in FY 1985 or prior budgets and those proposed in the FY 1986 Budget.

RECOMMENDATIONS TO THE DOMESTIC POLICY COUNCIL

Three recommendations will be presented to the Domestic Policy Council.

1. To accept the decisions for implementation and deferral of the PPSSCC recommendations as presented.
2. To assign OMB the responsibility for monitoring, tracking and quarterly reporting on PPSSCC implementation to the Domestic Policy Council.
3. To express appreciation to J. Peter Grace for his ongoing effort, and to provide him a summary of the implementation status and plans for Administration monitoring, tracking and reporting.

EXECUTIVE SECRETARIAT

ROUTING SLIP

TO:

		ACTION	INFO	DATE	INITIAL
1	DCI				
2	DDCI				
3	EXDIR				
4	D/ICS				
5	DDI				
6	DDA		✓		
7	DDO				
8	DDS&T				
9	Chm/NIC				
10	GC				
11	IG				
12	Compt				
13	D/EEO				
14	D/Pers				
15	D/OLL				
16	C/PAO				
17	SA/IA				
18	AO/DCI				
19	C/IPD/OIS				
20					
21					
22					

SUSPENSE

Date

Remarks

STAT

Executive Secretary

1/30/84

Date

3637 (10-81)



THE PRESIDENT'S PRIVATE SECTOR SURVEY ON COST CONTROL

January 25, 1984

Executive Registry

84 - 5418

MEMORANDUM FOR: Departments and Agencies

FROM: J. B. Goider

SUBJECT: Final Report to the President

Enclosed is a copy of the PPSSCC Report to the President. The Report was approved by the Executive Committee of the President's Private Sector Survey at its open meeting on January 15, 1984.

Because of an extremely limited supply of copies and because the President's Private Sector Survey will terminate its official business on January 31, 1984, we regret that it is not possible to send you multiple copies, but hope that you will be able to make any additional and necessary copies from the enclosed report.

We are in the process of negotiating arrangements with a commercial printer and are hopeful that multiple copies will be available shortly through commercial establishments, as well as the Government Printing Office.

Thank you, again for the support and assistance which you provided to the members of the President's Private Sector Survey. All of us are deeply appreciative of everything that you and the members of your staff did to make our Survey possible.

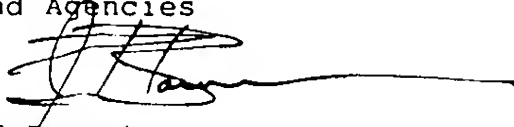
L-299



THE PRESIDENT'S PRIVATE SECTOR SURVEY ON COST CONTROL

September 19, 1983

Memorandum

To: Departments and Agencies
From: J.P. Bolduc 
Subject: "Final" PPSSCC Report

Enclosed are final, revised versions of Task Force Reports on or pertaining to your department or agency.

Consistent with the requirements of the Federal Advisory Committee Act, the draft PPSSCC reports were deliberated and endorsed by a Subcommittee of the full PPSSCC Executive Committee. In addition, provisions were made whereby the general public was able to file written comment on the draft reports, and departments and agencies were encouraged to notify PPSSCC of any factual errors contained in the reports. The extent to which the final reports differ from earlier draft reports is a function of this process, as well as the final review and standardization of numbers and cost accounting principles which the Survey Management Office indicated it would undertake once all draft reports had been released. There has been virtually no reformulation of the issues and recommendations themselves; rather, emphasis has been placed on ensuring the technical accuracy and consistency of the data contained therein.

The numbers and categorization of economic benefits contained in the final reports may vary from those in the draft reports. However, with few exceptions, these changes are not considered significant (less than 2%) and emphasis should continue to be on the issues themselves and the overall potential for cost savings and revenue enhancement. Copies of these final reports also have been sent to the President, to the Office of Cabinet Affairs, and to the appropriate Congressional Oversight Committees.

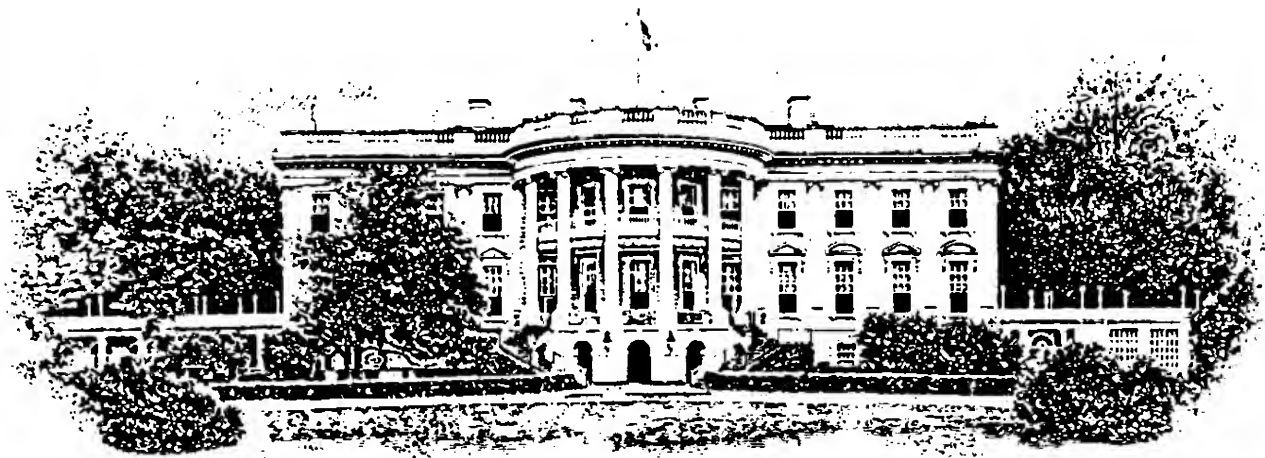
If the enclosed report(s) have already been the subject of a White House Review Group meeting and if you believe revised data in the final report necessitates the reconvening of that group,

you or your staff should so advise Craig Fuller. We do not, however, believe this to be a likely event. If your department or agency has already been formally asked by the White House to evaluate the enclosed report(s), your evaluation should continue to focus on the draft report. Finally, if your department or agency has not yet been asked to evaluate the enclosed report(s), that evaluation -- when it occurs -- should be based on the enclosed final report(s).

If you have any questions, please don't hesitate to contact me or Janet Colson. Needless to say, all of us associated with PPSSCC greatly appreciate the support and cooperation the departments and agencies have extended and continue to extend to PPSSCC. It has been a rewarding and productive experience for us and, I hope, for you as well.

Enclosure(s)

cc: Craig Fuller
Katherine Anderson
Janet Colson



PRESIDENT'S PRIVATE SECTOR SURVEY ON COST CONTROL

A REPORT TO THE PRESIDENT

SUBMITTED TO THE EXECUTIVE COMMITTEE FOR
CONSIDERATION AT ITS MEETING ON JANUARY 15, 1984

VOLUME I OF II

PRESIDENT'S PRIVATE SECTOR SURVEY ON COST CONTROL

A REPORT TO THE PRESIDENT

VOLUME I

SUBMITTED TO THE FULL EXECUTIVE COMMITTEE
FOR CONSIDERATION AT ITS MEETING, JANUARY 15, 1984



THE PRESIDENT'S PRIVATE SECTOR SURVEY ON COST CONTROL

January 12, 1984

The Honorable Ronald Reagan
President of the United States
The White House
Washington, D.C.

Dear Mr. President,

Following your directive to identify and suggest remedies for waste and abuse in the Federal Government, the President's Private Sector Survey (PPSS) offers recommendations which would save:

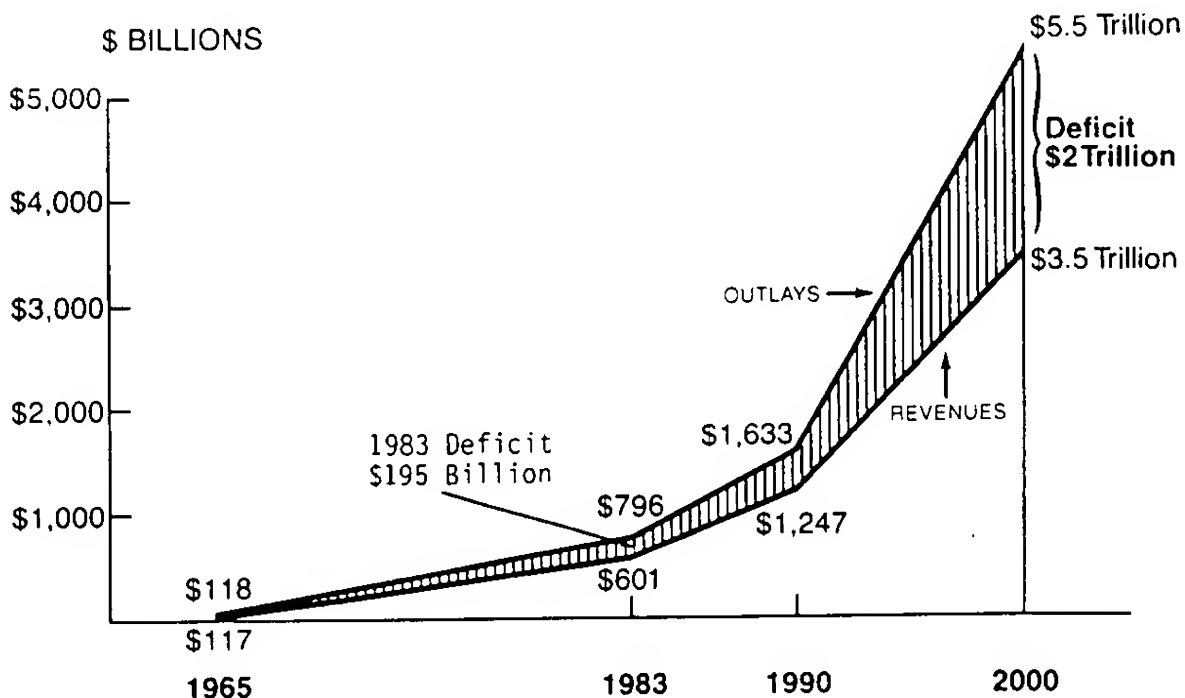
- o \$424 billion in three years, rising to
- o \$1.9 trillion per year by the year 2000.

These proposals would transform the Federal debt situation as follows:

	<u>Federal Debt</u> <u>(\$ trillions)</u>		<u>Annual Interest</u> <u>on Federal Debt</u> <u>(\$ billions)</u>	
	<u>Without PPSS</u>	<u>With PPSS</u>	<u>Without PPSS</u>	<u>With PPSS</u>
1990	\$ 3.2	\$ 2.0	\$ 252.3	\$ 89.2
1995	6.2	2.2	540.9	62.3
2000	13.0	2.5	1,520.7	75.1

You asked the American people to help you get the Government "off their backs." If the American people realized how rapidly Federal Government spending is likely to grow under existing legislated programs, I am convinced they would compel their elected representatives to "get the Government off their backs." In our survey to search out ways to cut costs in the Government, great emphasis was placed on the spending outlook, which is as follows:

Federal Revenues, Outlays and Deficits



If fundamental changes are not made in Federal spending, as compared with the fiscal 1983 deficit of \$195 billion, a deficit of over ten times that amount, \$2 trillion, is projected for the year 2000, only 17 years from now. In that year, the Federal debt would be \$13.0 trillion (\$160,000 per current taxpayer) and the interest alone on the debt would be \$1.5 trillion per year (\$18,500 per year per current taxpayer).

Mr. President, these projections are the result of a joint effort between PPSS and a leading U.S. economic forecasting firm. They are the result of very careful study and drove us to seek out every possible savings opportunity, "like tireless bloodhounds," as you requested.

In the course of the search by our 36 Task Forces, chaired by 161 top executives from around the country and staffed by over 2,000 volunteers that they provided, we came up with 2,478 separate, distinct, and specific recommendations which are the basis for the carefully projected savings. For practical purposes, these savings,

if fully implemented, could virtually eliminate the reported deficit by the 1990's versus an alternative deficit of \$10.2 trillion in the decade of the 1990's if no action is taken.

Equally important, the 2,478 cost-cutting, revenue-enhancing recommendations we have made can be achieved without raising taxes, without weakening America's needed defense build-up, and without in any way harming necessary social welfare programs.

Because we are starting from a deficit of \$195 billion, every dollar we can stop spending is a dollar that the Government does not have to borrow. With future Government borrowing costs at 11 percent (versus 10.75 percent now and 14.5 percent when you took office) and inflation taken at 6 percent per year over the longer run, these savings compound quickly.

Applying these interest and inflation rates, the result is that a dollar saved today accumulates to \$32 over 12 years and \$71 over 17 years. Thus, any potential saving made, as compared to not making the saving, translates into a difference in cumulative spending of 32 times that amount through 1995 and 71 times that amount through the end of the century.

Therefore, \$100 billion in reduced Government spending in year one equates cumulatively to \$7.1 trillion in the year 2000. And since borrowings are decreased by this amount, so will the national debt decrease.

This is, of course, a horrendous prospect. If the American people understood the gravity of the outlook, they would not, I believe, support representatives who might let it happen.

Mr. President, you have been so correct in resisting attempts to balance the budget by increasing taxes. The tax load on the average American family is already at counterproductive levels with the underground economy having now grown to an estimated \$500 billion per year, costing about \$100 billion in lost Federal tax revenues per year.

The size of the underground economy is understandable when one considers that median family income taxes have increased from \$9 in 1948 to \$2,218 in 1983, or by 246 times. This is runaway taxation at its worst.

Importantly, any meaningful increases in taxes from personal income would have to come from lower and middle income families, as 90 percent of all personal taxable income is generated below the taxable income level of \$35,000.

Further, there isn't much more that can be extracted from high income brackets. If the Government took 100 percent of all taxable income beyond the \$75,000 tax bracket not already taxed, it would get only \$17 billion, and this confiscation, which would destroy productive enterprise, would only be sufficient to run the Government for seven days.

Resistance to additional income taxes would be even more widespread if people were aware that:

- o One-third of all their taxes is consumed by waste and inefficiency in the Federal Government as we identified in our survey.
- o Another one-third of all their taxes escapes collection from others as the underground economy blossoms in direct proportion to tax increases and places even more pressure on law abiding taxpayers, promoting still more underground economy -- a vicious circle that must be broken.
- o With two-thirds of everyone's personal income taxes wasted or not collected, 100 percent of what is collected is absorbed solely by interest on the Federal debt and by Federal Government contributions to transfer payments. In other words, all individual income tax revenues are gone before one nickel is spent on the services which taxpayers expect from their Government.

Our survey studied the small as well as the major items of cost savings, items of broad national impact as well as those of a more localized nature. I believe you will be interested in a few random examples of what we found:

- o In the Northwest, the Federal Power Marketing Administration is selling subsidized power at one-third of market rates. If the Federal power were priced at market, there would be a three-year

increase in revenues of \$4.5 billion, which equates to the three-year personal income taxes of 676,000 median income American families who are thus subsidizing a discrete group in one part of the country.

- o The Civil Service and Military Retirement Systems provide to participants three times and six times the benefits, respectively, of the best private sector plans. The Government's civilian and military employees retire at an earlier age, typically age 55 and 40, respectively, versus 63 to 64 in the private sector, with substantially more liberal benefit formulas than their private sector counterparts. In addition, the pensions of Federal retirees are fully indexed for inflation -- a rarity in the private sector. Modifying major Federal pensions to provide benefits comparable to those of the best private sector plans, slightly better in the case of military pensions, would result in three-year savings of \$60.9 billion, equivalent to the three-year income taxes of 9.2 million median income families.
- o A relatively small item in the overall, but representative of many, is the prohibition of competitive bidding on the movement of military personnel household goods to and from Alaska and Hawaii, despite a DOD test showing that competitive bidding would reduce costs by as much as 26 percent. Elimination of this provision would save \$69.5 million in three years, equivalent to the three-year income taxes of 10,400 median income families.
- o We found Congressional interference to be a major problem. For example, because Congress obstructs the closing of bases that the military wants to close, the three-year waste is \$367 million. In total, PPSS recommends three-year savings of \$3.1 billion by closing excess military bases, equivalent to the three-year income taxes of 466,000 median income families.

Mr. President, these are just a few of the absurd situations that we found throughout the Government that add up to billions of dollars per year and where the opportunities for savings are clearly available.

Some of the recommendations made by PPSS have been made before. Others are entirely new. Regardless of their origins, the focus must now be on implementation. The current economic trends are simply too serious to delay action any longer.

PPSS has submitted 36 major Task Force reports and 11 studies on special subjects such as subsidies and retirement. In total, these reports substantiate three-year ongoing savings of \$424.4 billion, plus cash accelerations of \$66 billion. These are all analyzed and supported in great detail. Capsuled in terms of the functional problems to which they relate, the savings are as follows:

PPSS Savings Recommendations

	<u>\$ Billions</u>	<u>% of Total</u>
Program Waste	\$ 160.9	37.9%
System Failures	151.3	35.7
Personnel Mismanagement	90.9	21.4
Structural Deficiencies	12.7	3.0
Other Opportunities	<u>8.6</u>	<u>2.0</u>
Total	\$ 424.4	100.0%

These data confirm our findings that system failures and personnel mismanagement together comprise well over one-half, 57.1 percent, of the total savings possibilities. They are at the foundation of inefficiencies in the Federal Government. Program waste, which accounts for 37.9 percent of the savings recommendations, would also be substantially eliminated if proper systems and personnel management were in place.

The above underscores one of our most important recommendations, which is the establishment of an Office of Federal Management in the Executive Office of the

President. This Federal Government top management office would include OMB, GSA and OPM and have Government-wide responsibility for establishing, modernizing, and monitoring management systems.

If it is set up and staffed properly, it could go a long way to avoid in the future the thousands of deficiencies and examples of waste that we have identified. We would not feel our task complete if we just identified past deficiencies without recommendations for a management and organizational structure that would be best suited for preventing the errors of the past.

Additionally, the establishment of this new office would be beneficial in the implementation process of the PPSS recommendations.

In this regard, we believe that your Cabinet Council on Management and Administration, working in concert with the Office of Cabinet Affairs, is uniquely suited to lead a Government-wide effort to restore sound principles of management and efficiency to the Federal Government. While the Cabinet Council already has taken a leadership role in this regard, we urge you to call upon it to make implementation of the PPSS recommendations Government-wide its highest priority.

Mr. President, it was a great honor to have been asked by you to engage in this effort to identify ways to eliminate inefficiency, waste and abuse in the Federal Government. The project was structured and staffed to effect enduring improvement so that our children and grandchildren would not inherit a situation that would be devastating to them and to the values of our economic and social system. It was in this vein that we were able to enlist the 161 top executives from private business and other organizations to chair and to staff our 36 Task Forces at a cost to the private sector of over \$75 million and at no cost to the Government.

All the participants join with me in thanking you for the opportunity to be of service and in looking forward to whatever additional help we may be able to provide to assure that the greatest practical results are obtained from the work of this Commission.

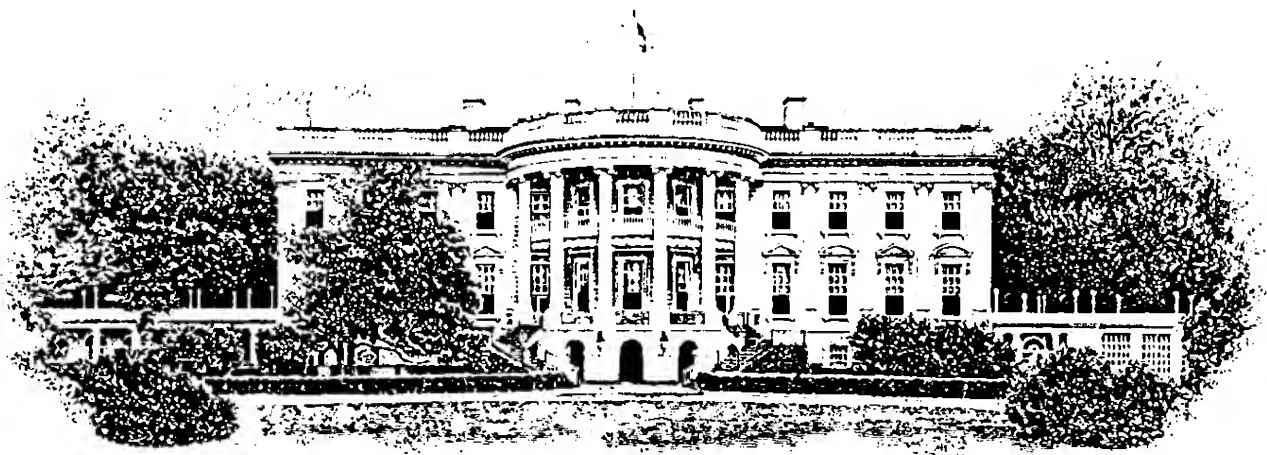
Respectfully,



J. Peter Grace
Chairman

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PRESIDENT'S PRIVATE SECTOR SURVEY ON COST CONTROL

A REPORT TO THE PRESIDENT

SUBMITTED TO THE EXECUTIVE COMMITTEE FOR
CONSIDERATION AT ITS MEETING ON JANUARY 15, 1984

VOLUME II OF II

PRESIDENT'S PRIVATE SECTOR SURVEY ON COST CONTROL

A REPORT TO THE PRESIDENT

VOLUME II

SUBMITTED TO THE FULL EXECUTIVE COMMITTEE
FOR CONSIDERATION AT ITS MEETING, JANUARY 15, 1984

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